

Military Affairs

Memorandum of Understanding

Maputo / Gorongosa

August 2018

Memorandum of Understanding on Military Affairs

1. Introduction

In the framework of the dialogue to restore effective and long-lasting peace, a fundamental condition for the sustainable and inclusive national development;

Whereas the placement of officers from RENAMO in the Mozambique Defence Forces (*Forças Armadas de Defesa de Moçambique* - FADM) structure, the disarmament, demobilization and reintegration of Renamo armed elements is a prerequisite for concord and national reconciliation;

The Parties agree to draft an instrument, that contains a set of actions and guiding principles for the placement of officers from Renamo into the structure of the Mozambique Defence Forces and for the Disarmament, Demobilization and Reintegration of Renamo armed elements, as well as placement of some of these officers into the Republic of Mozambique Police (*Polícia da República de Moçambique* – PRM) units, observing the principle agreed in Annex A.

2. Basic Principles

The Mozambique Defence Forces shall remain a non-partisan and professional organization, as provided for in the Constitution of the Republic of Mozambique and relevant defence and security legislation.

The process of integrating the officers from RENAMO in the FADM and in the Republic of Mozambique Police (PRM) units is guided by the principle of fair placement at the highest level of the hierarchy thereof. The same principle shall apply at all levels, safeguarding competence, merit and professionalism.

The Renamo armed elements' DDR process, and the placement of some of them in the Republic of Mozambique Police (PRM) units, is guided by the principles enshrined in Paragraph 3 of Article 262 of the Constitution of the Republic of Mozambique, as renumbered in a one-off amendment, that establishes, among other things, that the defence and security forces shall be non-partisan and shall refrain from taking positions or participating in actions that could jeopardize their internal cohesion and the national unity. Paragraphs 2 and 4 of the same legal instrument establish that members of

the Defence and Security forces owe obedience to the Constitution of the Republic and to the President of Republic in his capacity as Commander-in-Chief.

In turn, Paragraph 1 of Article 263 of the CRM, as renumbered in a one-off amendment, establishes that participation in the defence of national independence, sovereignty and territorial integrity shall be deemed as a sacred duty and an honour for every Mozambican citizen.

3. Goals

Placement

Placement into the FADM aims to ensure compliance with the basic principles of Paragraph 2 of the document, particularly, concerning issues affecting FADM officers originating from RENAMO. The placement of the officers from Renamo into units of the PRM is aimed at professionalising and building confidence between the Parties.

DDR

DDR aims to ensure security and stability in the country, to build an environment of trust and reconciliation amongst Mozambicans, strictly respecting the principles of the Democratic Rule of Law and other applicable laws.

4. Definitions

For the purposes established in this document, the following terms shall have the following meaning:

Placement, the adjustment of situations deemed as detrimental to progression in terms of rank and access to command and leadership positions in the FADM, including corresponding refresher training and upgrading;

Assembly Area, the place where Renamo armed elements are assembled for the purposes of DDR;

Renamo Bases, the camps where Renamo armed elements are deployed, other than Assembly Areas.

(DDR)

Disarmament, the process of collection, handing over and disposal of arms and ordnance in possession of Renamo armed elements;

Demobilization, the process of passing to civilian life of Renamo armed elements that are not commissioned in the FADM;

Reintegration, the process of socioeconomic reintegration of Renamo armed elements, duly demobilized;

Fair placement means the access to command and leadership responsibilities at the highest level of the hierarchy of the FADM and in other units, as well as in the PRM units, as agreed between the President of Republic and the Leader of Renamo, in line with the principle provided for in Annex A of this document, safeguarding competence, merit and professionalism.

5. Institutional Framework for the DDR and Placement of Officers from RENAMO in the FADM

Within the framework of Placement and DDR process, structures with the overall responsibility for the implementation, supervision, monitoring and verification are established, as follows:

5.1 The Military Affairs Commission has the overall responsibility to supervise and monitor the implementation of the DDR and Placement. The Commission shall also undertake to draft the terms of reference for the specialized technical groups. In the fulfilment of their duties, the Commission shall be assisted by Specialized Joint Technical Groups, namely:

5.2 The Joint Technical Group (JTGP) on Placement in the FADM, which comprises two officers from each Party, appointed by the two Principals. The JTGP operates at the Defence Forces General Headquarters.

5.3 **The Joint Technical Group on Disarmament, Demobilization and Reintegration (JTGDDR)**, with headquarters in the City of Beira, comprises national and international military experts appointed by the Parties; the international component of this Technical Group comprises military experts, whose role is to provide technical assistance to the Technical Group, particularly, with regards to monitoring disarmament; and

5.4 **The Joint Technical Group on Monitoring and Verification**, with headquarters in Nhaucunga, in the Gorongosa Mountain, to take charge of the monitoring and verification of DDR processes.

6. **Placement of Renamo Officers into the FADM**

Placement is done upon Renamo presenting a list of officers, whose situation needs to be normalised, both in terms of rank, and appointment in the FADM structure. The personal files of the officers on the list shall be subject to study and review by the Technical Group. In those cases where the officers' training is deemed inadequate, they shall have a specific training, together with other officers, for them to adjust to their new ranks and duties. The placement process takes place, initially, as **per the positions highlighted in bold in Annex A** and the process will continue in the Department of Personnel in the Defence Forces General HQ, according to the terms of reference and calendar.

Placement of Renamo Officers in the FADM shall take no longer than 120 days (D+120) after the Consensus has been confirmed. Placement into other units takes place after the process foreseen in Annex A has been completed.

7. **Disarmament, Demobilization and Reintegration**

DDR includes a set of interdependent actions which will be implemented in sequence from the point of completion of the placement of officers from Renamo in the FADM and in the PRM, as per the positions highlighted in bold in Annex A, in the following sequence:

- 7.1 Renamo shall submit the information on their armed elements, their location, the arms and other ordnance in their possession, to the JTGDDR;
- 7.2 Based on that information, the Technical Group does the mapping of the bases and indicates the geographic location of the Assembly Areas;
- 7.3 Movement of Renamo armed elements to the Assembly Areas;
- 7.4 Selection of Renamo armed elements, to be commissioned in the Republic of Mozambique Police (PRM) units;
- 7.5 Specialized training of Renamo elements to be placed into PRM units for a 55-day period;
- 7.6 Disarmament, which includes technical processes of: registration, identification, monitoring of arms possession, collection, storing, removal and disposal or any other agreed destination;
- 7.7 Maintenance of Renamo armed elements in the designated and certified Assembly Areas, until DDR is completed;
- 7.8 DDR shall take no longer than 120 days (D+120) after the Consensus has been confirmed;
- 7.9 FADM and PRM shall avoid movements close to the Assembly Areas, during DDR, except for the JTGDDR with its international experts.

8. DDR Implementation Phases

- 8.1 When Renamo armed elements are already in the Assembly Areas, members of the Joint Technical Group on DDR (JTGDDR) specialized in ordnance, with the support of international experts will ensure there is no ordnance or other arms not allowed in the Assembly Areas;
- 8.2 In case unstable explosive devices are found, these shall be destroyed and the JTGDDR, with the support of international experts, prepares a map with the date, time, location with geographic coordinates (geotagging); quality and type of arms;
- 8.3 The JTGDDR shall register personal arms and the arms of Renamo military personnel working with the Technical Group, who will

immediately start monitoring weapons of the Renamo armed elements in the Assembly Areas;

- 8.4 The arms not assigned to individuals shall be kept in temporary armouries under the responsibility of the JTGDDR and the commander of each Assembly Area; the frequency for the control of such armouries depends on the quantity of existing arms;
- 8.5 After the process of removal of arms and explosive ordnance, the JTGDDR ensures that the process has been completed, and reports to the Principals, via the Military Affairs Commission.

9. Monitoring of the DDR Process

The Joint Technical Group on DDR (JTGDDR) ensures that DDR activities are performed in a timely, effective and efficient manner. The JTGDDR, including the respective international experts, shall be impartial and submit weekly reports.

The JTGDDR shall also be responsible for verification of Renamo armed elements' Assembly Areas; monitoring of the assembly, storage of arms of Renamo armed elements, destination (disposal or recycling). It is also in charge of investigation of any possible violations of the DDR.

General Implementation Calendar

Actions provided for in this Memorandum of Understanding shall commence on the day of its signature, understood as the **D day**.

* (+4) is the period to fill the positions of Chief of Staff at the Cuamba and Chokwe infantry brigades and the Songo and Chimoio independent battalions.

No.	Activity	Deadline					
		D+ 10	D+ 30	D+55	D+75	D+90	
01	Confirmation of Consensus	D day					
02	Submission of the list with the 10 (+4)*Renamo officers to be placed in the FADM and 10 officers to fill positions of command and leadership in the PRM. Submission of the nominees of the Parties for the Military Affairs Commission and Joint Technical Groups						
03	Beginning of the placement of Renamo officers in the FADM, and in command and leadership positions in the PRM, as per Annex A		<u>Note:</u> Placement of 10 (ten) officers from Renamo into command and leadership positions at the Republic of Mozambique Police shall take place after agreement has been reached with regards to their placement into the structure of the Ministry of Interior				
04	Specialized training of Renamo men to be placed into PRM units						
05	Beginning of the Assembly						
06	Beginning of the selection process of elements to be commissioned in the Republic of Mozambique Police						
07	Registration of Renamo elements and decommissioning/ disbandment of Renamo bases						
08	Assembling and arms collection						
09	Screening and demobilization						
10	Submission of the list of demobilized personnel for their reintegration						
	Establishment of the Executive Structures						
				D+10	D+120		
01	Review of Military Affairs Commission Terms of						

	Reference						
02	Establishment of Technical Groups						
03	The Military Affairs Commission finalises the Terms of Reference of the JTGDDR						
04	Completion of the Work Plan for the JTGDDR						
05	Verification of readiness of the Assembly Areas						
06	Monitoring of the process						
	Disposal of Arms and explosive ordnance						
		D+75	D+105				
01	Collection, classification and selection of Renamo arms						
02	Transportation of non-destroyed arms						
		D+110	D+120	D+130	D+190	D+195 days	D+210
01	Evacuation of Renamo elements forces for Upgrading Training Facilities						
02	Process of integration in the Upgrading Training Facilities						
03	Selection tests						
04	Upgrading Course						
05	Process of evacuation to the units						
06	Placement into the Unit						

10. Financing the implementation of the Agreement

10.1 The DDR implementation actions are funded by Government funds and through the cooperation with the Contact Group;

- 10.2 The Military Affairs Commission, with the assistance of experts in logistics and finance, shall draft the financial and logistical requirements plan to be submitted to the institution responsible for funding.

11. Commitment Statement

The parties undertake to:

- 11.1 Strictly comply, in spirit and letter, and with transparency, with the consensus laid out in this document and are bound to do anything required for its thorough implementation;
- 11.2 Implement the content of this document in the spirit of good faith and guided by the supreme national interests;
- 11.3 Make joint efforts to mobilise material and financial resources for the successful implementation of the DDR;
- 11.4 Renamo undertakes to provide the Military Affairs Commission with all relevant information on their organisation, equipment and deployment of their forces, under the assumption that such information will be kept highly confidential and for the exclusive use by regional DDR coordination teams;

12. Silent Clauses

- 12.1 All cases that are silent herein shall be decided by the Military Affairs Commission and the Principals shall be consulted for cases concerning principles.

Maputo, August 6, 2018

Gorongosa, August 3, 2018

[unreadable signature]
Filipe Jacinto Nyusi
President of the Republic of Mozambique

[unreadable signature]
Ossufo Momade
Coordinator of the Political
Commission of
Resistência Nacional
Moçambicana - RENAMO

[unreadable signature]
Mirko Manzoni
Ambassador of Switzerland to Mozambique
President of the Contact Group
Witness

Note: Should there be any matter arising from the interpretation of this MOU, please refer to the original in the Portuguese Version.

Annex A

Framework for the Placement of the officers from RENAMO in the FADM.

No	Organisational Unit	
		Chief/Commander
	I. GENERAL STAFF DEPARTMENTS	
1	Department of Operations	Renamo
2	Department of Civic and Patriotic Education	Government
3	Department of Personnel	Government
4	Department of Military Intelligence	Renamo
5	Department of Reconnaissance	Government
6	Department of Communications	Renamo
7.	Department of Logistics	Government
8	Department of Finance	Government
9	Department of Health	Government
	II. ARMY BRANCH	
12	Divisions of the Army Branch	
12.1	Division of Military Intelligence	Government
12.2	Division of Logistics	Government
12.3	Division of Personnel	Renamo
12.4	Division of Communications	Government
12.5	Division of Operations	Government
12.6	Division of Finance	Government
12.7	Division of Health	Renamo
12.8	Division of Civic and Patriotic Education	Renamo
12.9	Division of Reconnaissance	Government
12.10	Division of Field Artillery	Government
12.11	Division of Anti-Aircraft Artillery	Renamo
12.12	Division of Engineering and Chemical Defense	Government
	13 Brigades	
13.1	Cuamba Infantry Brigade	Government
13.2	Tete Infantry Brigade	Renamo
13.3	Chokwe Infantry Brigade	Government
	14 Independent Battalions	
14.1	Independent Battalion of Pemba	Renamo
14.2	Independent Battalion of Songo	Government
14.3	Independent Battalion of Quelimane	Renamo